

General Assembly

Raised Bill No. 605

February Session, 2008

LCO No. 2698

02698____JUD

Referred to Committee on Judiciary

Introduced by: (JUD)

AN ACT CONCERNING JUDICIAL BRANCH OPENNESS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 51-14 of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
- 4 (a) The judges of the Supreme Court, the judges of the Appellate 5 Court, and the judges of the Superior Court shall adopt and 6 promulgate and may from time to time modify or repeal rules and 7 forms regulating pleading, practice and procedure and rules of 8 evidence in judicial proceedings in courts in which they have the 9 constitutional authority to make rules, for the purpose of simplifying 10 proceedings in the courts and of promoting the speedy and efficient 11 determination of litigation upon its merits. The rules of the Appellate 12 Court shall be as consistent as feasible with the rules of the Supreme 13 Court to promote uniformity in the procedure for the taking of appeals 14 and may dispense, so far as justice to the parties will permit while 15 affording a fair review, with the necessity of printing of records and briefs. Such rules shall not abridge, enlarge or modify any substantive 16 17 right or the jurisdiction of any of the courts. [Subject to the provisions

18 of subsection (b) of this section, such rules shall become effective on 19 such date as the judges specify but not in any event until sixty days 20 after such promulgation.]

- [(b) All statutes relating to pleading, practice and procedure in existence on July 1, 1957, shall be deemed to be rules of court and shall remain in effect as such only until modified, superseded or suspended by rules adopted and promulgated by the judges of the Supreme Court or the Superior Court pursuant to the provisions of this section. The Chief Justice shall report any such rules to the General Assembly for study at the beginning of each regular session. Such rules shall be referred by the speaker of the House or by the president of the Senate to the judiciary committee for its consideration and such committee shall schedule hearings thereon. Any rule or any part thereof disapproved by the General Assembly by resolution shall be void and of no effect and a copy of such resolution shall thereafter be published once in the Connecticut Law Journal.]
- [(c)] (b) The judges or a committee of their number shall hold public hearings, of which reasonable notice shall be given in the Connecticut Law Journal and otherwise as they deem proper, upon any proposed new rule or any change in an existing rule that is to come before said judges for action, and each such proposed new rule or change in an existing rule shall be published in the Connecticut Law Journal as a part of such notice. A public hearing shall be held at least once a year, of which reasonable notice shall likewise be given, at which any member of the bar or layman may bring to the attention of the judges any new rule or change in an existing rule that he deems desirable.
- (d) Upon the taking effect of such rules adopted and promulgated by the judges of the Supreme Court pursuant to the provisions of this section, all provisions of rules theretofore promulgated by the judges of the Superior Court shall be deemed to be repealed.]
- 48 (c) Whenever the rules committee of the Superior Court or the 49 appellate rules committee proposes a new rule or a change in an

21

22

23

24

25

26

27

28

29

30 31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

existing rule, the chairperson of the committee shall forward such proposed new rule or change in an existing rule to the judiciary committee of the General Assembly for review and comment. Not later than thirty days after receipt of such proposed new rule or change in an existing rule, the judiciary committee may forward any comments it may have with respect to such proposed new rule or change in an existing rule to the chairperson of the rules committee. Such chairperson shall distribute any such comments to the judges of the Superior Court, Appellate Court or Supreme Court, as the case may be, at the meeting of such judges held to adopt such proposed new rule or change in an existing rule.

- (d) Any meeting of the judges of the Superior Court, Appellate Court or Supreme Court held to adopt any proposed new rule or change in an existing rule shall be held not less than thirty days after such proposed rule or change was forwarded to the judiciary committee of the General Assembly pursuant to subsection (c) of this section. Any proposed new rule or change in an existing rule that is adopted by such judges at such meeting shall be promptly forwarded by the chairperson of the appropriate rules committee to the judiciary committee of the General Assembly. Such rule or change shall not become effective earlier than ninety days after the date it is forwarded to the judiciary committee.
- (e) Within said ninety-day period the judiciary committee may meet to review such new rule or change in an existing rule. The judiciary committee may vote to inform the judges in writing of any concerns it may have with respect to the new rule or change in an existing rule and that if the judges do not revise such new rule or change in an existing rule, such rule or change shall not become effective until the end of the next regular session of the General Assembly.
- (f) If the judiciary committee informs the judges of concerns it has with respect to a new rule or change in an existing rule as provided in subsection (e) of this section, the judges may, not later than ninety days

- 82 thereafter, meet and reconsider their adoption of the new rule or 83 change in an existing rule. If the judges reconsider the adoption of such rule or change and decide to make no revisions thereto, the 84 85 judges shall report such decision to the judiciary committee and such rule or change shall not become effective until the end of the next 86 regular session of the General Assembly. If the judges reconsider the 87 88 adoption of such rule or change and decide to make revisions thereto, 89 the judges shall promptly forward the revised rule to the judiciary committee. Such revised rule shall not become effective earlier than 90 91 thirty days after the date it is forwarded to the judiciary committee.
- 92 (g) Within said thirty-day period the judiciary committee may meet 93 to review such revised rule. If, within said thirty-day period, the 94 judiciary committee meets and votes to inform the judges that it has 95 concerns with the revised rule, the revised rule shall not become 96 effective until the end of the next regular session of the General 97 Assembly.
- 98 (h) Notwithstanding the provisions of subsections (c) to (g), 99 inclusive, of this section, the judges of the Superior Court, Appellate 100 Court or Supreme Court may adopt a new rule or a change in an existing rule without complying with the procedures set forth in said 101 102 subsections if the judges determine that extraordinary circumstances exist requiring the immediate adoption and promulgation of such rule 103 or change. Such rule or change shall become effective on such date as 104 105 the judges specify and shall be in effect for the period specified therein 106 but in no event for a period longer than one year from the date of its 107 adoption unless such rule or change is forwarded to the judiciary 108 committee of the General Assembly and the provisions of subsections 109 (c) to (g), inclusive, of this section are complied with.
- Sec. 2. Section 51-44a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- 112 (a) There is established a Judicial Selection Commission comprised 113 of twelve members. Six of the members shall be attorneys-at-law and

- 118 (b) The members of the commission shall be appointed as follows: 119 The Governor shall appoint six members, one from each congressional 120 district and one at-large member, three of whom shall be attorneys-at-121 law and three of whom shall not be attorneys-at-law; the president pro 122 tempore of the Senate shall appoint one member who shall be an 123 attorney-at-law; the speaker of the House of Representatives shall 124 appoint one member who shall not be an attorney-at-law; the majority 125 leader of the Senate shall appoint one member who shall not be an 126 attorney-at-law; the majority leader of the House of Representatives 127 shall appoint one member who shall be an attorney-at-law; the 128 minority leader of the Senate shall appoint one member who shall not 129 be an attorney-at-law; and the minority leader of the House of 130 Representatives shall appoint one member who shall be an attorney-at-131 law.
- 132 (c) The members of the commission shall elect a chairperson from 133 among the members appointed by the Governor.
- (d) (1) The members of the commission shall serve for terms of three years.
- 136 (2) Members appointed on or after June 26, 2003, shall serve for 137 terms of three years and, notwithstanding the provisions of section 4-1, 138 until their successors are appointed and have qualified or ninety days 139 after the completion of their terms, whichever is earlier.
 - (3) Members serving on June 26, 2003, shall continue to serve as members until the end of their terms and, notwithstanding the provisions of section 4-1, until their successors are appointed and have qualified or ninety days after the completion of their terms, whichever is earlier, except that members serving on June 26, 2003, who have

141

142

143

- completed their terms and are serving until their successors are appointed and have qualified shall, notwithstanding the provisions of section 4-1, continue to serve until their successors are appointed and have qualified, but not later than January 1, 2004.
 - (4) Any vacancy in the membership of the commission shall be filled for the unexpired portion of the term by the appointing authority. The members of the commission shall receive no compensation for their services but shall be reimbursed for any necessary expenses incurred in the performance of their duties.
 - (5) No member of the commission may serve consecutive terms, except that if, on or after June 26, 2003, a person is appointed a member of the commission to fill a vacancy and complete an unexpired term, such person may serve an additional term. If a commission member is an attorney, no member of the commission member's firm may serve a term consecutive to such commission member.
 - (e) The commission shall evaluate incumbent judges who seek reappointment to the same court, and incumbent state referees who seek reappointment, and shall forward to the Governor for consideration the names of incumbent judges and state referees who are recommended for reappointment as provided in this subsection. The commission shall adopt regulations, in accordance with the provisions of chapter 54, concerning criteria by which to evaluate incumbent judges who seek reappointment to the same court [; provided pending adoption of such regulations, the commission shall use criteria established prior to June 22, 1989, for the evaluation of such judges] and incumbent state referees who seek reappointment. In evaluating the reappointment of an incumbent judge or state referee, the commission shall consider the legal ability, competence, integrity, character and temperament of such judge or state referee and any other relevant information concerning such judge or state referee. There shall be a presumption that each incumbent judge or state

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166167

168

169

170

171

172

173

174

175

178

179

180

181 182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199200

201

202

203

204

205

206

207

208

209

211 an incumbent judge to the same court or an incumbent state referee. A 212 judge or state referee who has not received approval by the 213 commission may, within ten days after receipt of the notice of decision, 214 which shall include a record of the numerical vote, request a rehearing 215 on the grounds that the conclusions of the commission are contrary to 216 the evidence presented at the hearing or the commission failed to 217 comply with the procedural or substantive requirements of this 218 section. The decision of the commission shall be final. There shall be no 219 right of appeal by any judge or state referee appearing before the 220 commission, at law or in equity, or any resort to any court following 221 the decision of the commission.

- (f) Except as provided in subsection (e) of this section, the commission shall seek qualified candidates for consideration by the Governor for nomination as judges for the Superior Court, Appellate Court and Supreme Court. The commission shall adopt regulations, in accordance with the provisions of chapter 54, concerning criteria by which to evaluate the qualifications of candidates, including incumbent judges who seek appointment to a different court. The commission shall investigate and interview the candidates, including incumbent judges seeking appointment to a different court. A list of such qualified candidates shall be compiled by the commission. Such list shall be confidential and not open to the public or subject to disclosure, except that the names of qualified candidates for the position of associate judge or Chief Justice of the Supreme Court shall be available to the public.
- 236 (g) The commission shall establish and maintain an Internet web 237 site. The commission shall post on the web site the address and 238 telephone number of the commission's office, the electronic mail 239 address for the commission and information concerning the duties and 240 procedures of the commission. Such information shall include, but not be limited to, the procedure for filing an application to become a judge 242 of the Superior Court, Appellate Court or Supreme Court and a copy 243 of the application form.

222

223

224

225

226

227

228

229 230

231

232

233

234

235

(h) The commission shall give notice of the time and place of its meetings, and make the agendas for such meetings available to the public, in accordance with the provisions of chapter 14, except that an agenda made available to the public shall not contain any personally identifiable information that might identify candidates, incumbent judges seeking appointment to the same court or appointment to a different court or incumbent state referees seeking reappointment. The commission shall post such notices and agendas on its Internet web site and provide such notices and agendas to the cochairpersons of the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary.

In connection with any inquiry concerning [(g)]reappointment of an incumbent judge or state referee, the commission shall have the power to issue subpoenas requiring the attendance of witnesses and the production of any books or papers which in the judgment of the commission are relevant to the inquiry. The commission may, upon request of the judge or state referee whose reappointment is at issue, issue a subpoena on behalf of such judge or state referee. If any person disobeys such process or, having appeared in obedience thereto refuses to answer any pertinent question put to [him] <u>such person</u> by the commission [,] or to produce any books and papers pursuant thereto, the commission, on its own behalf or on behalf of the judge or state referee, may apply to the superior court for the judicial district of Hartford setting forth such disobedience to process or refusal to answer, and [said] the court may cite such person to appear before [said] the court to answer such question or to produce such books and papers and, upon [his] such person's refusal [so] to do so, shall commit [him] such person to a community correctional center, there to remain until [he] <u>such person</u> so testifies.

[(h)] (j) (1) Judges of all courts, except those courts to which judges are elected, shall be nominated by the Governor exclusively from the list of candidates or incumbent judges submitted by the Judicial Selection Commission. Any candidate or incumbent judge who is

244

245

246

247

248

249

250

251

252

253

254

255

256

257

258

259

260

261

262

263

264

265

266

267

268

269

270

271

272

273

274

275

nominated from such list by the Governor to be Chief Justice of the Supreme Court, and who is appointed Chief Justice by the General Assembly, shall serve a term of eight years from the date of appointment. The Governor shall nominate a candidate for a vacancy in a judicial position within forty-five days of the date the Governor receives the recommendations of the commission. When considering the nomination of an incumbent judge for reappointment to the same court, the Governor may nominate the incumbent judge if the commission did not deny recommendation for reappointment. Whenever an incumbent judge is denied recommendation for reappointment to the same court by the commission or is recommended by the commission but not nominated by the Governor for reappointment to the same court, or whenever a vacancy in a judicial position occurs or is anticipated, the Governor shall choose a nominee from the list of candidates compiled pursuant to subsection (f) of this section.

(2) Notwithstanding the provisions of subdivision (1) of this subsection and subsection (f) of this section, the Governor may nominate an associate judge of the Supreme Court to be Chief Justice of the Supreme Court without such judge being investigated and interviewed by the commission and being on the list of qualified candidates compiled and submitted to the Governor by the commission. An associate judge of the Supreme Court who has been nominated by the Governor to be Chief Justice of the Supreme Court in accordance with this subdivision, and who is appointed Chief Justice by the General Assembly, shall serve an initial term as Chief Justice equal to the remainder of such judge's term as an associate judge of the Supreme Court.

(3) When considering the nomination of an incumbent state referee for reappointment, the Governor may nominate the incumbent state referee if the commission did not deny recommendation for reappointment.

10 of 40

277

278

279

280

281

282

283

284

285

286

287

288

289

290

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

[(j)] (l) Except as provided in subsections (e), [and (m)] (f), (h), (k) and (o) of this section, the investigations, deliberations, files and records of the commission shall be confidential and shall not be open to the public or subject to disclosure, except that the criteria by which candidates, [or] incumbent judges who seek reappointment to the same court or appointment to a different court or incumbent state referees who seek reappointment are evaluated and the procedural rules adopted by the commission shall be public.

[(k)] (m) The commission may employ such staff as is necessary for the performance of its functions and duties.

[(l)] (n) No member of the commission who is an attorney-at-law shall be considered for recommendation to the Governor for nomination as a judge during [his] such member's tenure on the commission or for a period of two years following the termination of

309

310

311

312

313

314

315

316

317

318

319

320

321

322

323

324

325

326

327

328

329

330

331

332

333

334

335

336

337

338

339

[his] <u>such member's</u> tenure on the commission.

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

365

366

367

368

369

370

371

372

[(m)] (o) In January of each year, the chairperson of the commission shall report to the joint standing committee [on] of the General Assembly having cognizance of matters relating to the judiciary the following information: (1) The number of candidates interviewed for appointment as new nominees, the number of incumbent judges interviewed for reappointment to the same court, [and] the number of incumbent judges interviewed for appointment to a different court and the number of incumbent state referees interviewed for reappointment, (2) the number of candidates who were recommended and denied recommendation to the Governor as new nominees, the number of incumbent judges recommended and denied recommendation for appointment to the same court, [and] the number of incumbent judges recommended and denied recommendation for appointment to a different court and the number of incumbent state referees recommended and denied recommendation for reappointment, and (3) the statistics regarding the race, gender, national origin, religion and years of experience as members of the bar of all such candidates.

[(n)] (p) The commission [shall have the power to] may enter into such contractual agreements as may be necessary for the discharge of its duties concerning the investigation of candidates seeking appointment to a judicial position, [and] incumbent judges seeking reappointment to the same court or appointment to a different court and incumbent state referees seeking reappointment, within the limits of appropriated funds and in accordance with established procedures.

- Sec. 3. Subsection (a) of section 51-50*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- (a) Each senior judge who ceases to hold office as a senior judge because of having reached the age of seventy years and who is an elector and a resident of this state shall be a state referee for the remainder of [his] such senior judge's term of office as a judge and

shall be eligible for appointment as a state referee during the remainder of [his] <u>such senior judge's</u> life in the manner prescribed by law for the appointment of a judge of the court of which [he] <u>such</u> <u>senior judge</u> is a member, <u>subject to the provisions of section 51-44a</u>, as amended by this act.

Sec. 4. Subsection (a) of section 52-434 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 380 October 1, 2008):

(a) (1) Each judge of the Supreme Court, each judge of the Appellate Court, each judge of the Superior Court and each judge of the Court of Common Pleas who ceases or has ceased to hold office because of retirement other than under the provisions of section 51-49 and who is an elector and a resident of this state shall be a state referee for the remainder of such judge's term of office as a judge and shall be eligible for appointment as a state referee during the remainder of such judge's life in the manner prescribed by law for the appointment of a judge of the court of which such judge is a member, subject to the provisions of section 51-44a, as amended by this act. The Superior Court may refer any civil [,] nonjury case or with the written consent of the parties or their attorneys, any civil jury case pending before the court in which the issues have been closed to a judge trial referee who shall have and exercise the powers of the Superior Court in respect to trial, judgment and appeal in the case, and any proceeding resulting from a demand for a trial de novo pursuant to subsection (e) of section 52-549z may be referred without the consent of the parties to a judge trial referee who has been specifically designated to hear such proceedings pursuant to subsection (b) of this section. The Superior Court may, with the consent of the parties or their attorneys, refer any criminal case to a judge trial referee who shall have and exercise the powers of the Superior Court in respect to trial, judgment, sentencing and appeal in the case, except that the Superior Court may, without the consent of the parties or their attorneys, (A) refer any criminal case, other than a criminal jury trial, to a judge trial referee assigned to a geographical

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398

399

400

401

402

403

404

area criminal court session, and (B) refer any criminal case, other than a class A or B felony or capital felony, to a judge trial referee to preside over the jury selection process and any voir dire examination conducted in such case, unless good cause is shown not to refer.

- (2) Each judge of the Circuit Court who has ceased to hold office because of retirement other than under the provisions of section 51-49 and who is an elector and a resident of this state shall be a state referee for the remainder of such judge's term of office as a judge and shall be eligible for appointment as a state referee during the remainder of such judge's life in the manner prescribed by law for the appointment of a judge of the court of which such judge is a member, subject to the provisions of section 51-44a, as amended by this act, to whom the Superior Court may, with the written consent of the parties or their attorneys, refer any case pending in court in which the issues have been closed and which the judges of the Superior Court may establish by rule to be the kind of case which may be heard by such referees who have been appointed judge trial referees pursuant to subsection (b) of this section. The judge trial referee shall hear any such case so referred and report the facts to the court by which the case was referred.
- (3) Each judge of the Juvenile Court who ceases or has ceased to hold office because of retirement other than under the provisions of section 51-49 and who is an elector and a resident of this state shall be a state referee for the remainder of such judge's term of office as a judge and shall be eligible for appointment as a state referee during the remainder of such judge's life in the manner prescribed by law for the appointment of a judge of the court of which such judge is a member, subject to the provisions of section 51-44a, as amended by this act, to whom a judge before whom any juvenile matter is pending may, with the written consent of the child concerned, either of such child's parents, or such child's guardian or attorney, refer any juvenile matter pending, provided such referee has been appointed a judge trial referee specifically designated to hear juvenile cases pursuant to

subsection (b) of this section. The judge trial referee shall hear any matter so referred and report the facts to the court for the district from which the matter was referred.

- (4) In addition to the judge trial referees who are appointed pursuant to subdivision (1), (2) or (3) of this subsection, the Chief Justice may appoint, from qualified members of the bar of the state, who are electors and residents of this state, as many state referees as the Chief Justice may from time to time deem advisable or necessary. No appointment of a member of the bar may be for a term of more than three years. Notwithstanding the provisions of subsection (f) of this section, state referees appointed by the Chief Justice from members of the bar shall receive such reasonable compensation and expenses as may be determined by the Chief Justice. The Superior Court may appoint a state referee pursuant to this subdivision to take such evidence as it directs in any civil [,] nonjury case including, but not limited to, appeals under section 8-8 of the 2008 supplement to the general statutes. Any such state referee shall report on such evidence to the court with any findings of fact. The report shall constitute a part of the proceeding upon which the determination of the court shall be made.
- Sec. 5. Section 51-51k of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
 - (a) There is hereby established a Judicial Review Council to be composed of the following members: (1) Three judges of the Superior Court, who are not also judges of the Supreme Court, who shall be appointed by the Governor, from a list of six judges selected by the members of the Superior Court, with the approval of the General Assembly, (2) three attorneys-at-law admitted to practice in this state, who shall be appointed by the Governor with the approval of the General Assembly, (3) six persons who are not judges or attorneys-at-law, who shall be appointed by the Governor with the approval of the

442

443

444

445

446

447

448

449

450

451

452

453

454

455

456

457

458

462

463

464

465

466

467

468

469

471 General Assembly, and (4) thirteen alternate members who shall be 472 appointed by the Governor with the approval of the General 473 Assembly, as follows: (A) Two judges of the Superior Court who are 474 not also judges of the Supreme Court, from a list of four judges 475 selected by the members of the Superior Court, (B) two attorneys-at-476 law admitted to practice in this state, (C) three persons who are not 477 judges or attorneys-at-law, (D) three compensation commissioners, 478 and (E) three family support magistrates.

(b) An alternate member who is a judge, attorney-at-law or person who is not a judge or attorney-at-law shall serve at probable cause hearings and public hearings in lieu of a member who is a judge, attorney-at-law or person who is not a judge or attorney-at-law, respectively, when such member is absent or disqualified, as designated by the executive director of the council. An alternate member who is a compensation commissioner shall serve as a member of the council in lieu of one of the members who is a judge of the Superior Court, as designated by the executive director, when the subject of a complaint or investigation is a compensation commissioner. An alternate member who is a family support magistrate shall serve as a member of the council in lieu of one of the members who is a judge of the Superior Court, as designated by the executive director, when the subject of a complaint or investigation is a family support magistrate. An alternate member shall have the same power as the member he or she is temporarily replacing during the absence or disqualification of the member.

(c) On and after December 1, 1992, members shall be appointed in accordance with subsection (a) of this section as follows: One judge shall be appointed for a term of two years, one judge shall be appointed for a term of three years and one judge shall be appointed for a term of four years; one attorney shall be appointed for a term of two years, one attorney shall be appointed for a term of three years and one attorney shall be appointed for a term of four years; two lay members shall be appointed for terms of two years, two lay members

479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

495

496

497

498

499

500

501

502

- (d) No member of the council, except a judge, family support magistrate or compensation commissioner, may hold any elected or appointed position with compensation within the state or United States, or be a selectman or chief executive officer of any municipality, or a full or part-time employee of the Judicial Department or Workers' Compensation Commission, or a member of a national or state central committee, or a chairperson of any political party.
- 527 (e) (1) The Judicial Review Council shall employ an executive 528 director and such other staff as is necessary for the performance of its 529 functions and duties.
- 530 (2) The executive director may investigate any complaint filed 531 pursuant to section 51-51l, as amended by this act, and present 532 evidence obtained pursuant to any such investigation to the council.
- 533 (f) The Judicial Review Council shall develop a concise brochure 534 written in plain language to provide the public with information 535 concerning the purpose, authority, jurisdiction and process of the

504

505

506

507

508

511

516

520

521

522

523

524

525

Judicial Review Council. The council shall distribute the brochure to all court administrative offices and to any person who files a complaint pursuant to section 51-51*l*, as amended by this act.

- (g) The Judicial Review Council shall establish and maintain an Internet web site. The council shall post on the web site the address and telephone number of the council's office, the electronic mail address for the council and information concerning the purpose, authority, jurisdiction and process of the council. Such information shall include, but not be limited to, the procedure for filing a complaint against a judge, compensation commissioner or family support magistrate, a copy of the complaint form, the statutory grounds for the censure, suspension or removal from office of a judge, compensation commissioner or family support magistrate, the code of judicial conduct or a link thereto, relevant statutory and regulatory provisions or a link thereto, the process of investigating and disposing of complaints and the dispositions available to the council. Notwithstanding the availability of the complaint form on the web site, no complaint may be filed electronically. The judicial branch web site shall include a link to the Judicial Review Council web site under the heading "Complaints against Judges".
- (h) The council shall give notice of the time and place of its meetings, and make the agendas for such meetings available to the public, in accordance with the provisions of chapter 14, except that an agenda made available to the public shall not contain any personally identifiable information that might identify the respondent unless the meeting takes place after the council has found that probable cause exists that the respondent is guilty of conduct under section 51-51i. The council shall post such notices and agendas on its Internet web site and provide such notices and agendas to the cochairpersons of the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary.
- (i) Upon the request of any person subject to the provisions of this

18 of 40

539

540

541

542543

544

545

546

547

548

549

550

551 552

553

554

555

556

557

558559

560

561562

563

564

565

568 chapter and the concurring vote of a majority of the members of the 569 council present and voting, the council shall issue advisory opinions 570 with regard to whether conduct contemplated by such person would be conduct under section 51-51i that could subject such person to 571 572 admonishment, censure, suspension or removal from office under this chapter. The council shall publish such advisory opinions in the 573 574 Connecticut Law Journal. Advisory opinions rendered by the council, 575 until amended or revoked, shall be binding on the council and shall be 576 deemed to be final decisions of the council for purposes of appeal to 577 the Supreme Court. The Supreme Court shall uphold the decision of 578 the council in issuing the advisory opinion unless it finds that the 579 decision was arbitrary, capricious or characterized by abuse of discretion or clearly unwarranted exercise of discretion. Any advisory 580 581 opinion concerning any person subject to the provisions of this chapter 582 who requested the opinion and who acted in reliance thereon, in good 583 faith, shall be binding upon the council, and it shall be an absolute 584 defense in any proceeding brought under the provisions of this chapter 585 that the respondent acted in reliance upon such advisory opinion.

[(g)] (j) The Judicial Review Council shall submit to the Governor, the Judicial Department, the joint standing committee of the General Assembly having cognizance of matters relating to the Judicial Review Council, and the judges of the Superior Court annually on or before September first, a report of its activities for the previous fiscal year, including the number of complaints received and the number of each type of complaint disposition, including the number of dismissals, the number of admonishments and the number of cases in which probable cause was found.

586

587

588

589

590

591

592

593

594

595

596

597

LCO No. 2698

- [(h)] (k) The Commissioner of Public Works shall provide the Judicial Review Council office space for the conduct of duties of the council.
- 598 [(i)] (l) The Judicial Review Council shall adopt regulations, in 599 accordance with the provisions of chapter 54, to establish rules and

procedures for the council in the discharge of its duties under this chapter and to provide standards for the identification of and procedures for the treatment of conflicts of interest for council members, which standards shall require that any professional or ethical codes of conduct shall apply to any professional member of the council subject to such codes of conduct.

- Sec. 6. Section 51-51*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- (a) Except as provided in subsection (d) of this section, the Judicial Review Council shall investigate every written complaint brought before it alleging conduct under section 51-51i, and may initiate an investigation of any judge, compensation commissioner or family support magistrate if (1) the council has reason to believe conduct under section 51-51i has occurred, or (2) previous complaints indicate a pattern of behavior which would lead to a reasonable belief that conduct under section 51-51i has occurred. The council shall, not later than five days after such initiation of an investigation or receipt of such complaint, notify by registered or certified mail any judge, compensation commissioner or family support magistrate under investigation or against whom such complaint is filed. A copy of any such complaint shall accompany such notice. The council shall also notify the complainant of its receipt of such complaint not later than five days thereafter. Any investigation to determine whether or not there is probable cause that conduct under section 51-51i has occurred shall be confidential and any individual called by the council for the purpose of providing information shall not disclose [his] such individual's knowledge of such investigation to a third party prior to the decision of the council on whether probable cause exists, unless the respondent requests that such investigation and disclosure be open, [provided] except that (A) information known or obtained independently of any such investigation shall not be confidential, and (B) the council may, upon request and after providing the judge, compensation commissioner or family support magistrate who is the

606

607

608

609

610

611

612

613

614 615

616

617

618

619

620

621

622

623

624

625

626

627

628

629

630

631

subject of the complaint an opportunity to be heard, disclose that a complaint has been filed if the council determines that (i) the essential facts underlying the complaint have been widely made public, and (ii) the public interest requires such disclosure. The judge, compensation commissioner or family support magistrate shall have the right to appear and be heard and to offer any information which may tend to clear [him] such judge, compensation commissioner or family support magistrate of probable cause to believe he or she is guilty of conduct under section 51-51i. The judge, compensation commissioner or family support magistrate shall also have the right to be represented by legal counsel and examine and cross-examine witnesses. In conducting its investigation under this subsection, the council may request that a court furnish to the council a record or transcript of court proceedings made or prepared by a court reporter, assistant court reporter or monitor and the court shall, upon such request, furnish such record or transcript.

(b) The Judicial Review Council shall, not later than three business days after the termination of such investigation, notify the complainant, if any, and the judge, compensation commissioner or family support magistrate that the investigation has been terminated and the results thereof. If the council finds that conduct under section 51-51i has not occurred, but the judge, compensation commissioner or family support magistrate has acted in a manner which gives the appearance of impropriety or constitutes an unfavorable judicial or magisterial practice, the council may issue an admonishment to the judge, compensation commissioner or family support magistrate recommending a change in judicial or magisterial conduct or practice. If an admonishment is issued, the council shall (1) notify the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary that an admonishment was issued and provide said committee with the substance of the admonishment, including copies of the complaint file, and (2) inform the complainant, if any, that an admonishment was issued if the admonishment is the result of misconduct alleged in the complaint. [Except as provided in

633

634

635

636

637

638

639

640

641

642

643

644

645

646

647

648

649

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665

subdivision (1) of this subsection, the <u>The</u> substance of the admonishment shall [not be disclosed to any person or organization] <u>be a matter of public record.</u>

- (c) If a preliminary investigation indicates that probable cause exists that the judge, compensation commissioner or family support magistrate is guilty of conduct under section 51-51i, the council shall hold a hearing concerning the conduct or complaint. All hearings held pursuant to this subsection shall be open. A judge, compensation commissioner or family support magistrate appearing before such a hearing shall be entitled to counsel, to present evidence and to crossexamine witnesses. The council shall make a record of all proceedings pursuant to this subsection. After all evidence and arguments have been presented at such hearing, the council shall determine whether the judge, compensation commissioner or family support magistrate is guilty of conduct under section 51-51i. The council shall not later than thirty days after the close of such hearing publish its findings together with a memorandum of its reasons therefor. The entire record of the proceedings pursuant to this subsection including any complaint, transcripts and statements and other documents introduced into evidence during such proceedings shall be open for public inspection, except that any information that would be exempt from disclosure under subsection (b) of section 1-210 shall be removed or redacted.
- (d) No complaint against a judge, compensation commissioner or family support magistrate alleging conduct under section 51-51i shall be brought under this section but within one year from the date the alleged conduct occurred or was discovered or in the exercise of reasonable care should have been discovered, except that no such complaint may be brought more than three years from the date the alleged conduct occurred.
- (e) Notwithstanding the provisions of subsections (a) and (b) of this section, the council shall disclose any information concerning complaints received by the council on and after January 1, 1978,

670

671

672

673

674

675

676

677

678

679

680

681

682

683

684

685 686

687

688

689

690

691

692

693

694

695

696

697

investigations, and disposition of such complaints to the legislative program review and investigations committee when requested by the committee in the course of its functions, in writing and upon a majority vote of the committee, provided no names or other identifying information shall be disclosed.

- (f) On and after December 19, 1991, any judge, compensation commissioner or family support magistrate who has been the subject of an investigation by the Judicial Review Council as a result of a complaint brought before [such] the council may request that such complaint, investigation and the disposition of such complaint be open to public inspection.
- 710 Whenever a complaint against a judge, compensation 711 commissioner or family support magistrate is pending before the 712 Judicial Review Council within the final year of the term of office of 713 such judge, compensation commissioner or family support magistrate, 714 the Judicial Review Council shall designate such complaint as 715 privileged and shall conduct an expedited investigation and hearing so 716 that its duties with respect to such complaint are completed in 717 sufficient time to enable the Judicial Review Council to Imake its 718 recommendation concerning any such judge to the Judicial Selection 719 Commission and submit its report concerning such complaint to the 720 Governor, the Judicial Selection Commission and the joint standing 721 committee of the General Assembly having cognizance of matters 722 relating to the judiciary, as required under section 51-51q, as amended 723 by this act, in a timely manner.
- Sec. 7. Subsection (a) of section 51-51m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- 727 (a) The Judicial Review Council may take any action upon a 728 majority vote of its members present and voting, except that twelve 729 members of the Judicial Review Council shall constitute a quorum for 730 any action to publicly censure a judge, compensation commissioner or

704

705

706

707

708

- 731 support magistrate, suspend a judge, compensation family 732 commissioner or family support magistrate for any period, refer the 733 matter to the Supreme Court with a recommendation that a judge or 734 family support magistrate be suspended for a period longer than one 735 year, [or] refer the matter to the Supreme Court with a 736 recommendation that a judge or family support magistrate be removed 737 from office or to the Governor with a recommendation that a 738 compensation commissioner be removed from office or impose a civil 739 penalty on a judge, compensation commissioner or family support 740 magistrate and the concurring vote of seven of such members shall be 741 required.
- Sec. 8. Subsection (a) of section 51-51n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- 745 (a) The Judicial Review Council may, after a hearing pursuant to 746 subsection (c) of section 51-51*l*, as amended by this act, (1) publicly 747 censure the judge, compensation commissioner or family support 748 magistrate, (2) suspend the judge, compensation commissioner or 749 family support magistrate for a definite term not to exceed one year, 750 (3) refer the matter to the Supreme Court with a recommendation that 751 the judge or family support magistrate be suspended for a period 752 longer than one year, (4) refer the matter to the Supreme Court with a 753 recommendation that the judge or family support magistrate be 754 removed from office or to the Governor with a recommendation that 755 the compensation commissioner be removed from office, or (5) 756 exonerate the judge, compensation commissioner or family support 757 magistrate of all charges. In addition to imposing discipline under 758 subdivision (1) or (2) of this subsection, the council may impose a civil 759 penalty of not more than ten thousand dollars per violation.
- Sec. 9. Section 51-51q of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- 762 (a) (1) [The] Whenever a judge is nominated for appointment to a

different court or for reappointment, the Judicial Review Council shall submit [its recommendations concerning the nomination for appointment to a different court of any judge or nomination for reappointment of any judge whose term of office is about to expire, including] a report of any complaint filed against [any] such judge and the disposition of any such complaint, [and] including any investigation of any such judge by the council, to the Governor, to the Judicial Selection Commission and to the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary, provided the Judicial Selection Commission shall not consider any investigation of the Judicial Review Council which resulted in the exoneration of a judge.

(2) In addition to the information required to be submitted under subdivision (1) of this subsection, the Judicial Review Council shall make all complaint files concerning any such judge available to the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary. Notwithstanding any provision of the general statutes, if the disposition of a complaint filed against any such judge involved the issuance of an admonishment to or the public censure or suspension of such judge, (A) no information pertaining to the complaint and the investigation and disposition of such complaint may be removed, redacted or otherwise withheld by the Judicial Review Council prior to making such complaint files available to said committee as required by this subdivision, and (B) the Judicial Review Council shall provide to said committee any information, including, but not limited to, any confidential information, in its possession concerning such judge that may be requested in writing by the cochairpersons of said committee. Such information shall be provided to said committee not later than three business days following the date the request is received by the Judicial Review Council. Any confidential information provided to said committee as required by this subdivision shall not be further disclosed to any person or organization.

763

764

765

766

767 768

769

770

771

772

773

774

775

776

777

778

779

780

781

782

783

784

785

786

787

788

789

790

791

792

793

794

- [(3) If the Judicial Review Council has reason to believe any such judge is guilty of conduct under section 51-51i, material neglect of duty or incompetence in the conduct of his office, it may refuse to recommend such judge for nomination for appointment to a different court or for reappointment. The Judicial Review Council shall not recommend a judge for nomination for appointment to a different court or for reappointment if the council finds such judge has wilfully violated section 51-39a or has been convicted of a felony or of a misdemeanor involving moral turpitude.]
- (b) The Judicial Review Council shall submit [its recommendations concerning the reappointment of any family support magistrate whose term of office is about to expire, including] a report of <u>any complaint filed against any family support magistrate whose term of office is about to expire and the disposition of any such complaint, including any investigation of any such magistrate by the council, to the Governor.</u>
- (c) The Judicial Review Council shall submit [its recommendations concerning the nomination for reappointment of any compensation commissioner whose term of office is about to expire, including a report of any complaint filed against any compensation commissioner whose term of office is about to expire and the disposition of such complaint, including any investigation of such compensation commissioner by the council, to the Governor and to the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary. The Judicial Review Council shall provide information to said committee concerning [any complaint filed against such compensation commissioner and the investigation and disposition of such complaint, such complaint, disposition and investigation including, but not limited to, confidential information, in the same manner and subject to the same requirements as information provided under subdivisions (1) and (2) of subsection (a) of this section.

- 828 (d) If a complaint against any such judge, compensation 829 commissioner or family support magistrate is received by the Judicial 830 Review Council and the Judicial Review Council is unable to make its 831 findings and complete its duties with respect to such judge, 832 compensation commissioner or family support magistrate prior to the 833 expiration of the term of office of such judge, compensation 834 commissioner or family support magistrate, the Judicial Review 835 Council [shall not refuse to recommend such judge, compensation 836 commissioner or family support magistrate for reappointment based 837 on such complaint, but shall report the fact of such complaint to the 838 Governor and to the joint standing committee of the General Assembly 839 having cognizance of matters relating to the judiciary.
- Sec. 10. Section 51-51r of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- 842 Any judge or family support magistrate aggrieved by any decision of the Judicial Review Council may appeal the decision to the Supreme 843 844 Court in accordance with such procedure for the appeal as the 845 Supreme Court shall adopt by rule. <u>In reviewing the factual findings of</u> 846 the council, the Supreme Court shall ascertain whether there was 847 substantial evidence to support those findings and in reviewing the 848 legal conclusions of the council, the Supreme Court shall conduct a de 849 novo review.
- Sec. 11. Section 51-1b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
- (a) The Chief Justice of the Supreme Court shall be the head of the Judicial Department and shall be responsible for its administration.
- (b) The Chief Justice shall appoint a Chief Court Administrator who shall serve at the pleasure of the Chief Justice <u>and for a term</u> coterminous with the term of the Chief Justice. If the Chief Court Administrator is a judge of the Superior Court, Appellate Court or Supreme Court, cessation of his or her service as Chief Court

- 859 Administrator shall not affect his or her term as judge of the Superior
- 860 Court, Appellate Court or Supreme Court.
- Sec. 12. Section 45a-74 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
- 863 I(a) There shall be a Probate Court Administrator who shall be 864 appointed from among the judges of the several courts of probate by 865 the Chief Justice of the Supreme Court to serve at his pleasure. If the 866 Probate Court Administrator is unable by reason of sickness, absence 867 or other disability to perform the duties of his office, or if there is a 868 vacancy in the office of Probate Court Administrator, the Chief Justice 869 shall designate another judge of a court of probate to act in his stead 870 until he resumes his duties or until a new Probate Court Administrator 871 is appointed.]
- 872 (a) On and after the effective date of this section, the Chief Justice of 873 the Supreme Court shall nominate for appointment by the General 874 Assembly a Probate Court Administrator. The nominee shall be a 875 judge of probate, a former judge of probate or an attorney having at 876 least eight years experience in probate law. The Probate Court 877 Administrator shall serve at the pleasure of the Chief Justice for a term coterminous with the term of the Chief Justice and until a successor is 878 879 appointed and has qualified. If the Probate Court Administrator is a 880 judge of probate, cessation of his or her service as Probate Court 881 Administrator shall not affect his or her term as judge of probate.
 - (b) The Probate Court Administrator shall devote full time to the duties of [his] the office except that he or she may serve as a judge of probate but shall not engage in the private practice of law. Any Probate Court Administrator who ceases to serve as a judge of probate may continue to serve as Probate Court Administrator at the pleasure of the Chief Justice.
- (c) A nomination made by the Chief Justice to the General Assembly
 for appointment of a Probate Court Administrator shall be referred,

883

884

885

886

- 891 thereon within thirty legislative days from the time of reference, but no
- 892 <u>later than seven legislative days before the adjourning of the General</u>
- 893 Assembly.
- 894 (d) No vacancy in the position of Probate Court Administrator shall 895 be filled by the Chief Justice when the General Assembly is not in 896 session unless, prior to such filling, the Chief Justice submits the name 897 of the proposed vacancy appointee to the committee on the judiciary. 898 Within forty-five days, the committee on the judiciary may, upon the call of either chairperson, hold a special meeting for the purpose of 899 900 approving or disapproving such proposed vacancy appointee by 901 majority vote. The proposed vacancy appointee shall not begin service 902 as Probate Court Administrator until the committee has approved such 903 proposed vacancy appointee. If the committee determines that it 904 cannot complete its investigation and act on such proposed vacancy appointee within such forty-five-day period, it may extend such period 905 906 by an additional fifteen days. The committee shall notify the Chief 907 Justice in writing of any such extension. Failure of the committee to act 908 on such proposed vacancy appointee within such forty-five-day period or any fifteen-day extension period shall be deemed to be an approval. 909
 - Sec. 13. (NEW) (*Effective July 1, 2008*) For purposes of subparagraph (A) of subdivision (1) of section 1-200 of the general statutes and subdivision (1) of subsection (a) of section 1-212 of the general statutes, "administrative functions" means (1) all matters not directly related to judicial decision-making in court cases, and (2) those matters that relate to the management of the internal institutional machinery of the judicial branch including, but not limited to, budgeting, accounting, rule-making, personnel, facilities, physical operations, docketing and scheduling.
- 919 Sec. 14. (NEW) (*Effective July 1, 2008*) (a) Whenever the Office of the 920 Chief Court Administrator receives a complaint concerning the 921 conduct of a judge, the Chief Court Administrator shall, in addition to

911 912

913

914

915

916

917

- complaint to determine if there is reason to believe that the allegations
- 924 warrant further investigation by the Judicial Review Council. If the
- 925 Chief Court Administrator determines that such further investigation
- 926 is warranted, he or she shall refer such complaint to the Judicial
- 927 Review Council for investigation and action in accordance with
- 928 chapter 872a of the general statutes.
- 929 (b) If the Chief Court Administrator, in consultation with the Chief
- 930 Justice, determines that the complaint is (1) without merit, (2) properly
- 931 the subject of review through an existing adjudicatory procedure, or
- 932 (3) otherwise not within the purview of the Office of the Chief Court
- 933 Administrator, such complaint shall not be open to the public.
- 934 (c) If the Chief Court Administrator, in consultation with the Chief
- 935 Justice, determines that the complaint warrants administrative action,
- 936 but does not rise to the level that is appropriate for referral to the
- 937 Judicial Review Council, the Chief Court Administrator may issue an
- 938 admonishment in accordance with section 51-45a of the general
- 939 statutes.
- 940 Sec. 15. (NEW) (Effective July 1, 2008) The judicial branch shall make
- 941 the criminal docket of the Superior Court, including the docket
- 942 number, name of the defendant, year of birth of the defendant and
- charge, available to the public on its Internet web site.
- 944 Sec. 16. (NEW) (Effective October 1, 2008) The judicial branch shall
- 945 make conviction information, as defined in section 54-142g of the
- 946 general statutes, available to the public on its Internet web site. Such
- 947 information shall include the docket number of the case, name of the
- 948 defendant, year of birth of the defendant, date of arrest, charges and
- 949 disposition including any fine, term of imprisonment and term of
- 950 probation imposed by the court, but shall not include the address or
- 951 motor vehicle operator license number of the defendant. Such
- 952 information shall be searchable by name of defendant, year of birth of
- 953 defendant and docket number. Conviction information with respect to

misdemeanors shall not be available to the public on the judicial branch or other public agency web site after five years from the date of the conviction.

Sec. 17. (NEW) (Effective July 1, 2008) Any police report used during a court hearing as the basis for a judicial determination of probable cause, whether or not probable cause has been found, shall be made part of the court file and be open to the public unless the court, on motion of any party or on its own motion, orders, for good cause shown, all or a portion of the report to be sealed for a period of seven days. If such motion is granted, the moving party may make a recommendation not later than seven days after such order as to the details of the sealing order, including the duration thereof. If no such recommendation is made, the report shall be made public after said seven-day period.

Sec. 18. Subsection (c) of section 19a-343a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2008):

(c) If in the application, the state requests the issuance of a temporary ex parte order for the abatement of a public nuisance, the court [,] or, if the court is not in session, any judge of the Superior Court, may grant a temporary ex parte order to abate the public nuisance. The court or judge shall direct the state to give notice and service of such documents, including a copy of the ex parte order, in accordance with subsection (b) of this section. At such hearing, any defendant may show cause why the abatement order shall be modified or vacated. No such ex parte order may be granted unless it appears from the specific facts shown by affidavit and by complaint that there is probable cause to believe that a public nuisance exists and the temporary relief requested is necessary to protect the public health, welfare or safety. Such show cause hearing shall be scheduled within five business days after service is effected by the state. [The affidavit may be ordered sealed by the court or judge upon a finding that the

state's interest in nondisclosure substantially outweighs the defendant's right to disclosure.] A copy of the state's application and the temporary order to cease and desist shall be posted on any outside door to any building on the real property.

- Sec. 19. Section 51-164x of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
- (a) Any person affected by a court order which prohibits any person from attending any session of court, except any session of court conducted pursuant to section 46b-11, 46b-49, 46b-122 or 54-76h_z [or any other provision of the general statutes under which the court is authorized to close proceedings, whether at a pretrial or trial stage,] shall have the right to the review of such order by the filing of a petition for review with the Appellate Court [within seventy-two hours from] not later than three business days after the issuance of such court order.
- (b) No order subject to review pursuant to subsection (a) of this section shall be effective until [seventy-two hours] the fourth business day after it has been issued, and the timely filing of any petition for review shall stay the order.
- (c) Any person affected by a court order that seals or limits the disclosure of any files, affidavits, documents or other material on file with the court or filed in connection with a court proceeding, except (1) any order issued pursuant to section 46b-11 or 54-33c, [or any other provision of the general statutes under which the court is authorized to seal or limit the disclosure of files, affidavits, documents or materials, whether at a pretrial or trial stage] as amended by this act, and (2) any order issued pursuant to a court rule that seals or limits the disclosure of any affidavit in support of an arrest warrant, shall have the right to the review of such order by the filing of a petition for review with the Appellate Court [within seventy-two hours from] not later than three business days after the issuance of such court order.

- (d) The Appellate Court shall provide an expedited hearing on such petitions filed pursuant to subsections (a) and (c) of this section in accordance with such rules as the judges of the Appellate Court may adopt, consistent with the rights of the petitioner and the parties to the case.
- Sec. 20. Section 4-173 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
 - (a) The Commission on Official Legal Publications shall publish and distribute a compilation of all effective regulations adopted by all state agencies subsequent to October 27, 1970, except regulations adopted pursuant to subsection (f) of section 4-168 of the 2008 supplement to the general statutes. Such publication may be a supplement to or revision of the most current compilation, and shall be published at least semiannually. The Commission on Official Legal Publications may omit from such compilation (1) any regulation that is incorporated by reference into a Connecticut regulation and published by or otherwise available in printed form from a federal agency, a government agency of another state or a commercial publishing company, (2) any regulation that is too expensive to publish, or (3) any regulation the publication of which would be unduly cumbersome. If the commission omits a regulation from the compilation, it shall publish in the compilation a notice identifying the omitted regulation, stating the general subject matter of the regulation and stating an address, telephone number and any other information needed to obtain a copy of the regulation. Such address and telephone number shall be kept current in each semiannual publication of the compilation. The commission shall publish any regulation that has been omitted from publication under subdivision (2) of this subsection as soon as the commission has sufficient funds.
 - (b) The Commission on Official Legal Publications shall in addition cause to be published in the Connecticut Law Journal at least monthly the text of all regulations received by the commission from the office of

1025

1026

1027

1028

1029

1030

1031

10321033

1034

1035

1036

1037

1038

1039

1040

1041

1042

1043

1044

1045

1046

1047

1049 the Secretary of the State pursuant to section 4-172 during the 1050 preceding month. The commission may omit from the Connecticut 1051 Law Journal (1) any regulation submitted in accordance with 1052 subsection (g) of section 4-168 of the 2008 supplement to the general 1053 statutes, for the purposes of renumbering sections only, if a correlated 1054 table of the former and new section numbers is published in lieu of the 1055 full text, (2) any regulation that is incorporated by reference into a 1056 Connecticut regulation and published by or otherwise available in 1057 printed form from a federal agency, a government agency of another 1058 state or a commercial publishing company, and (3) any regulation the 1059 publication of which would be too expensive or unduly cumbersome. 1060 If the commission omits a regulation from publication in the 1061 Connecticut Law Journal under subdivision (2) or (3) of this 1062 subsection, the commission shall publish in the Connecticut Law 1063 Journal a notice identifying the omitted regulation, stating the general 1064 subject matter of the regulation and stating an address, telephone 1065 number and any other information needed to obtain a copy of the 1066 regulation.

- 1067 (c) Each agency which adopts a regulation shall make the regulation available for inspection and copying at its main office.
 - (d) Any publication made pursuant to subsections (a) and (b) of this section shall be made available upon request to agencies and officials of this state free of charge, and to other persons at prices fixed by the Commission on Official Legal Publications, in accordance with section 51-216b.
 - (e) The compilation of regulations published under subsection (a) of this section and all Connecticut regulations omitted from the compilation under subsection (a) shall be maintained in the reference collection of each law library described in section 11-19a.
- 1078 <u>(f) The commission shall make the compilation of effective</u> 1079 <u>regulations published pursuant to subsection (a) of this section and the</u> 1080 <u>text of recently-filed regulations published pursuant to subsection (b)</u>

1069

1070

1071

1072

1073

1074

1075

1076

- of this section available to the public through the Internet. The web
- sites of the executive, judicial and legislative branches shall contain a
- 1083 link to such compilation of effective regulations and text of recently-
- 1084 <u>filed regulations.</u>
- Sec. 21. Subsection (a) of section 53a-39a of the general statutes is
- 1086 repealed and the following is substituted in lieu thereof (Effective
- 1087 October 1, 2008):
- 1088 (a) In all cases where a defendant has been convicted of a 1089 misdemeanor or a felony, other than a capital felony, a class A felony or a violation of section 21a-278 of the 2008 supplement to the general 1090 1091 statutes, 21a-278a, 53a-55, 53a-56, 53a-56b, 53a-57, 53a-58 or 53a-70b or 1092 any other offense for which there is a mandatory minimum sentence 1093 which may not be suspended or reduced by the court, after trial or by a 1094 plea of guilty without trial, and a term of imprisonment is part of a 1095 stated plea agreement or the statutory penalty provides for a term of 1096 imprisonment, the court may, in its discretion, order an assessment for 1097 placement in an alternate incarceration program under contract with 1098 the Judicial Department. If the Court Support Services Division 1099 recommends placement in an alternate incarceration program, it shall 1100 also submit to the court a proposed alternate incarceration plan. Upon 1101 completion of the assessment, the court shall determine whether such 1102 defendant shall be ordered to participate in such program as an 1103 alternative to incarceration. If the court determines that the defendant 1104 shall participate in such program, the court shall suspend any sentence 1105 of imprisonment and shall make participation in the alternate 1106 incarceration program a condition of probation as provided in section 1107 53a-30. If the court orders the defendant to participate in an alternate 1108 incarceration program pursuant to such alternate incarceration plan,
- Sec. 22. Section 54-33c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):

such plan, or that portion of such plan ordered by the court, shall be a

matter of public record.

1109

(a) The applicant for the search warrant shall file the application for the warrant and all affidavits upon which the warrant is based with the clerk of the court for the geographical area within which any person who may be arrested in connection with or subsequent to the execution of the search warrant would be presented with the return of the warrant. The warrant shall be executed within ten days and returned with reasonable promptness consistent with due process of law and shall be accompanied by a written inventory of all property seized. A copy of such warrant shall be given to the owner or occupant of the dwelling, structure, motor vehicle or place designated therein, or the person named therein. Within forty-eight hours of such search, a copy of the application for the warrant and a copy of all affidavits upon which the warrant is based shall be given to such owner, occupant or person. The judge or judge trial referee may, by order, dispense with the requirement of giving a copy of the affidavits to such owner, occupant or person at such time if the applicant for the warrant files a detailed affidavit with the judge or judge trial referee which demonstrates to the judge or judge trial referee that (1) the personal safety of a confidential informant would be jeopardized by the giving of a copy of the affidavits at such time, [or] (2) the search is part of a continuing investigation [which] that would be adversely affected by the giving of a copy of the affidavits at such time, or (3) the giving of such affidavits at such time would require disclosure of information or material prohibited from being disclosed by chapter 959a. If the judge or judge trial referee dispenses with the requirement of giving a copy of the affidavits at such time, such order shall not affect the right of such owner, occupant or person to obtain such copy at any subsequent time. No such order shall limit the disclosure of such affidavits to the attorney for a person arrested in connection with or subsequent to the execution of a search warrant unless, upon motion of the prosecuting authority within two weeks of such person's arraignment, the court finds that the state's interest in continuing nondisclosure substantially outweighs the defendant's right to disclosure.

1113

1114

1115

1116 1117

1118

1119

1120

1121

1122

1123

1124

1125

1126

1127

1128

1129

1130

1131

1132

1133

1134

1135

1136

1137

1138

11391140

1141

11421143

1144

1145

- (b) Any order dispensing with the requirement of giving a copy of the warrant application and accompanying affidavits to such owner, occupant or person within forty-eight hours shall be for a specific period of time, not to exceed two weeks beyond the date the warrant is executed. Within that time period the prosecuting authority may seek an extension of such period. Upon the execution and return of the warrant, affidavits which have been the subject of such an order shall remain in the custody of the clerk's office in a secure location apart from the remainder of the court file.
- 1156 (c) Any request by the prosecuting authority, made subsequent to 1157 an arrest, to extend an order sealing an affidavit in support of a search 1158 warrant as to such owner, occupant or person shall be a matter of 1159 public record. An extension of the order shall be granted if the court 1160 finds that the order is necessary to preserve an interest that is 1161 determined to override the public's interest in viewing the affidavit, or 1162 for good cause shown. An oral representation by the prosecuting 1163 authority that (1) the personal safety of a confidential informant would 1164 be jeopardized, (2) the search is part of a continuing investigation that would be adversely affected, or (3) the unsealing of the affidavit would 1165 1166 require disclosure of information or material prohibited from being 1167 disclosed by chapter 959a may be sufficient to establish good cause. 1168 Any such extension shall be to a date certain, not to exceed ninety days 1169 from the date of the request. The prosecuting authority may seek more 1170 than one such extension, but no single extension shall exceed ninety 1171 days.
- Sec. 23. Subsection (d) of section 54-56d of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
 - (d) If the court finds that the request for an examination is justified and that, in accordance with procedures established by the judges of the Superior Court, there is probable cause to believe that the defendant has committed the crime for which the defendant is

1176

1177

1178

1147

1148

1149

1150

1151

1152

1153

1154

charged, the court shall order an examination of the defendant as to his or her competency. The court may (1) appoint one or more physicians specializing in psychiatry to examine the defendant, or (2) order the Commissioner of Mental Health and Addiction Services to conduct the examination either (A) by a clinical team consisting of a physician specializing in psychiatry, a clinical psychologist and one of the following: A clinical social worker licensed pursuant to chapter 383b or a psychiatric nurse clinical specialist holding a master's degree in nursing, or (B) by one or more physicians specializing in psychiatry, except that no employee of the Department of Mental Health and Addiction Services who has served as a member of a clinical team in the course of such employment for at least five years prior to October 1, 1995, shall be precluded from being appointed as a member of a clinical team. If the Commissioner of Mental Health and Addiction Services is ordered to conduct the examination, the commissioner shall select the members of the clinical team or the physician or physicians. If the examiners determine that the defendant is not competent, the examiners shall then determine whether there is a substantial probability that the defendant, if provided with a course of treatment, will regain competency within the maximum period of any placement order under this section. If the examiners determine that there is a substantial probability that the defendant, if provided with a course of treatment, will regain competency within the maximum period of any placement order under this section, the examiners shall then determine whether the defendant appears to be eligible for civil commitment, with monitoring by the Court Support Services Division, pursuant to subdivision (2) of subsection (h) of this section. If the examiners determine that there is not a substantial probability that the defendant, if provided with a course of treatment, will regain competency within the maximum period of any placement order under this section, the examiners shall then determine whether the defendant appears to be eligible for civil commitment to a hospital for psychiatric disabilities pursuant to subsection (m) of this section and make a recommendation to the court regarding the appropriateness of such civil commitment.

1179

1180

1181

1182

1183

1184

1185

1186

1187

1188

1189

1190

1191

1192

1193

1194

1195

1196

1197

1198

1199

1200

1201

1202

1203

1204

1205

1206

1207

1208 1209

1210

1211

1213 The court may authorize a physician specializing in psychiatry, a 1214 clinical psychologist, a clinical social worker licensed pursuant to 1215 chapter 383b or a psychiatric nurse clinical specialist holding a master's degree in nursing selected by the defendant to observe the 1216 1217 examination. Counsel for the defendant may observe the examination. 1218 The examination shall be completed within fifteen days from the date 1219 it was ordered and the examiners shall prepare and sign, without 1220 notarization, a written report and file such report with the court within 1221 twenty-one business days of the date of the order. On receipt of the 1222 written report, the clerk of the court shall cause copies to be delivered 1223 immediately to the state's attorney and to counsel for the defendant. 1224 The written report shall be sealed, but only as to the public, and the 1225 contents of the report shall not be disclosed, except during any 1226 evidentiary hearing as to the competency of the defendant at which 1227 such contents are relied upon by a participant as the basis for 1228 testimony, questioning of witnesses, arguments to the court or judicial 1229 findings or as otherwise authorized under section 52-146f.

Sec. 24. Subsection (f) of section 54-56d of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):

(f) If the court, after the <u>evidentiary</u> hearing, finds that the defendant is competent, the court shall continue with the criminal proceedings. If the court finds that the defendant is not competent, the court shall also find whether there is a substantial probability that the defendant, if provided with a course of treatment, will regain competency within the maximum period of any placement order permitted under this section. The court shall state on the record the reasons for the court's finding that the defendant is competent or not competent.

This act shall take effect as follows and shall amend the following				
sections:				
Section 1	July 1, 2008	51-14		

1230

1231

1232

1233

1234

1235

1236

1237

1238

1239

1240

Sec. 2	October 1, 2008	51-44a
Sec. 3	October 1, 2008	51-50l(a)
Sec. 4	October 1, 2008	52-434(a)
Sec. 5	October 1, 2008	51-51k
Sec. 6	October 1, 2008	51-51 <i>l</i>
Sec. 7	October 1, 2008	51-51m(a)
Sec. 8	<i>October 1, 2008</i>	51-51n(a)
Sec. 9	<i>October 1, 2008</i>	51-51q
Sec. 10	<i>October 1, 2008</i>	51-51r
Sec. 11	July 1, 2008	51-1b
Sec. 12	July 1, 2008	45a-74
Sec. 13	July 1, 2008	New section
Sec. 14	July 1, 2008	New section
Sec. 15	July 1, 2008	New section
Sec. 16	October 1, 2008	New section
Sec. 17	July 1, 2008	New section
Sec. 18	July 1, 2008	19a-343a(c)
Sec. 19	July 1, 2008	51-164x
Sec. 20	July 1, 2008	4-173
Sec. 21	October 1, 2008	53a-39a(a)
Sec. 22	October 1, 2008	54-33c
Sec. 23	October 1, 2008	54-56d(d)
Sec. 24	<i>October 1, 2008</i>	54-56d(f)

Statement of Purpose:

To provide for more transparency, accessibility and accountability of the Judicial Branch.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]